#### **ICOLD** committee F

# Site C Clean Energy Project Experience in planning (2007 to 2023)

June 11, 2023 Andrew Watson, P.Eng. BC Hydro Director Design Engineering – Site C

> BC Hydro Power smart

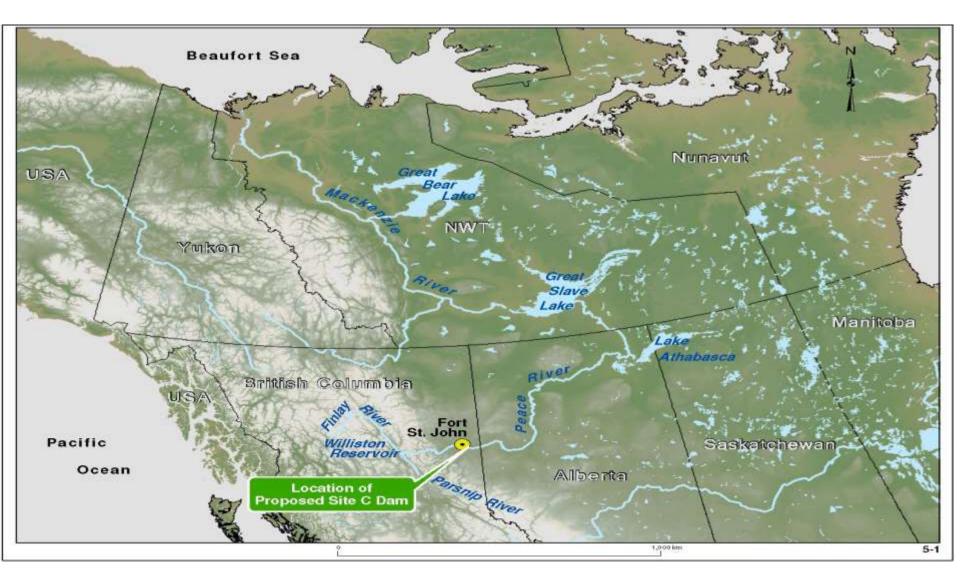
## My background:

- At BCHydro for about 22 years
- Background in geological/geotechnical engineering
- Leading the design work for BCHydro on site for 16 years. 8 of those years was before construction started
- Lead an integrated team of BCHydro engineers and consultants teams in the office and at the construction site.
- Report to the executive VP responsible for the project
- Coordinate the technical review boards for the project

## **Outline:**

- Project overview and history
- Staged approach to evaluation and approval
- Project organization
- Scope of stages and decision points
- Formal environmental review
  - Alternates to the project
  - Alternates within the project
- Decision to proceed to construction
- Procurement, permits and oversight
- Construction Update

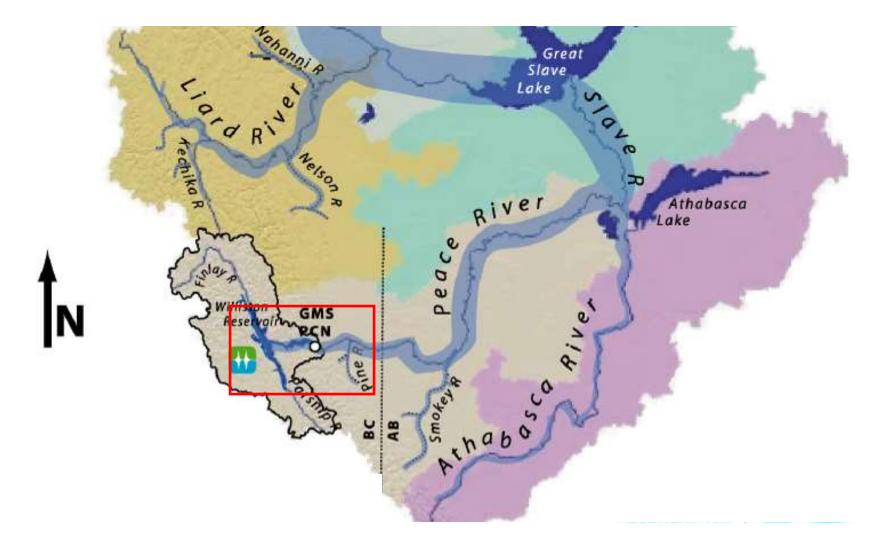
## **Site C Clean Energy Project - Location**



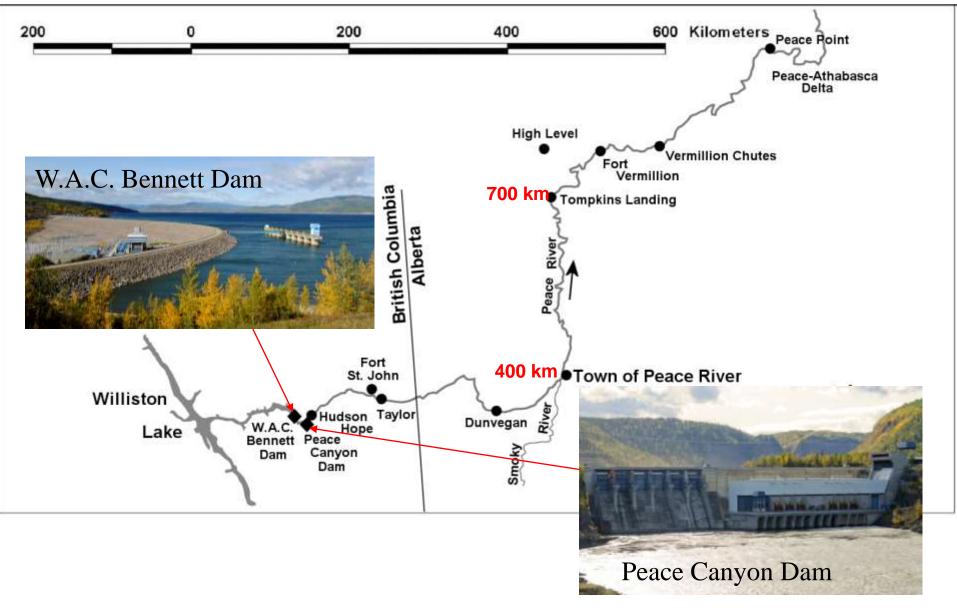




#### **Peace River Flows**



## Peace River: Williston Reservoir, W.A.C. Bennett and Peace Canyon Dams



# Site C Clean Energy Project

#### DAM

- Type:
- Length:
- Height:
- Capacity:
- Energy:

#### RESERVOIR

- Length:
- Width:

83 km

2-3 times current

Earthfill Dam

1,050 metres

5,100 GWh/yr.

60 metres

1,100 MW

river (on average)

Transmission Lines

**Substation** 

Auxiliary Spillway

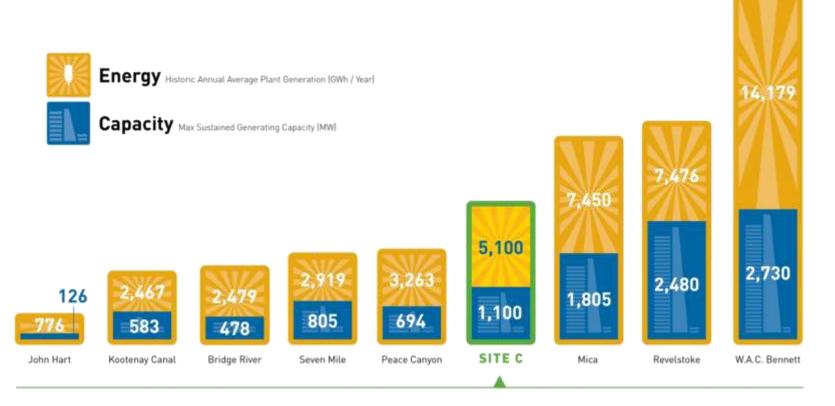
Earthfill Dam

Spillway

Access Roads



## A Mid-Sized Hydroelectric Facility







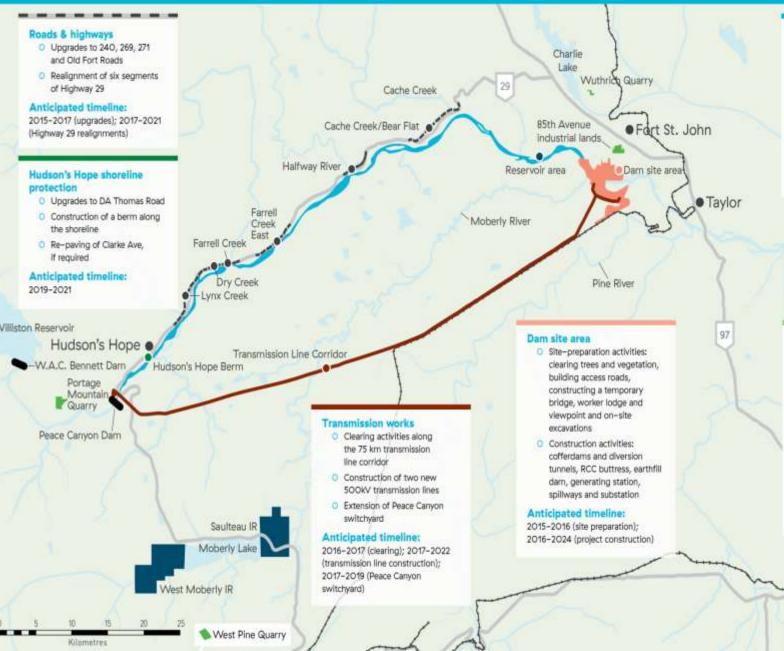
## HISTORY OF SITE C

- **1958**: Site C first identified as potential third dam on Peace
- 1976: Site C confirmed best option for third dam
- **1978-1982**: Historic Design Developed
- **1989-1991**: Design transfer to KCBL/SNC and Shelf Ready Plan
- 2004 and 2006: BC Hydro long term plans recommend Site C as potential supply option
- **2007-2014:** Staged approach to planning, decisions and regulatory
- 2014: Project approval and investment decision
- 2015-2023: Construction
- (2017 had mid construction decision review)
- (2020 Budget update)





#### **Building the Site C Clean Energy Project**



#### Peace River / Reservoir area

- Public safety signs and beacons installed upstream and downstream of the dam site
- D Clearing activities, river diversion and reservoir filling

#### Anticipated timeline:

Late 2015 (public safety signs and beacons); 2015–2021 (clearing); 2019–2023 (river diversion); 2022–2024 (reservoir filling and operations)

#### Production & transport of materials

- Materials for Site C from Portage Mountain Quarry, West Pine Quarry and Wuthrich Quarry
- Transportation of materials by conveyor/truck from 85th Avenue to dam site

#### Anticipated timeline:

2015-2022 (production and transport of materials from quarries); 2017-2022 (transport of materials from 85th Avenue lands)

Dawson Creek

Pouce Coupe •/



## MULTI-STAGE EVALUATION PROCESS

		STAGE 3		
STAGE 1	STAGE 2	Environmental and Regulatory Review	STAGE 4	STAGE 5
Review of Project Feasibility	Consultation and Technical Review		Detailed Design and Procurement	Construction



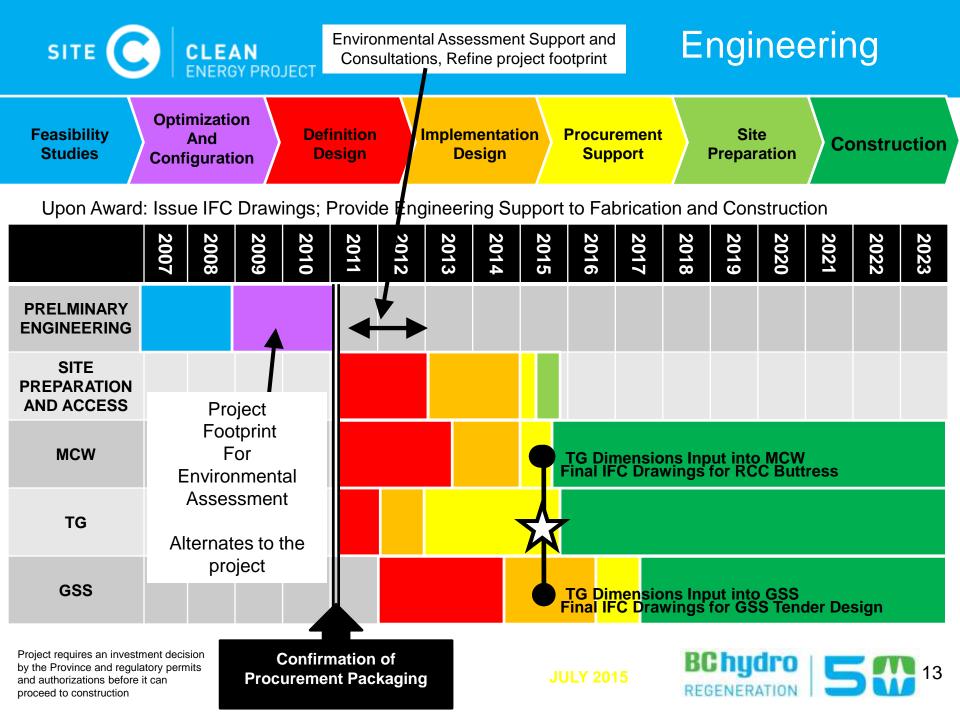
Provincial government decision on whether to proceed to next stage



# Engineering in the planning phase

- Conceptual and feasibility designs
- Alternates assessment
- Project design 'footprint' for environmental assessment and comparison of alternates
- Mitigation options and design
- Construction planning and constructability
- Procurement planning and interfaces
- Operations and maintenance (Safety by design)
- Environmental considerations
- Support the project consultations and environmental review





# **MULTI-STAGE EVALUATION PROCESS**

		STAGE 3		
STAGE 1	STAGE 2	Environmental and Regulatory Review	STAGE 4	STAGE 5
Review of Project Feasibility	Consultation and Technical Review		Detailed Design and Procurement	Construction

Pro

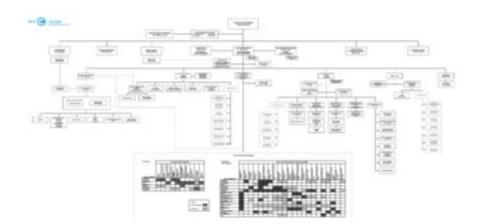
Provincial government decision on whether to proceed to next stage

#### Stage 2 Consultation and Technical review 2007 to 2009



# Integrated Consultant / Owner Team

- Integrated consultant and owner team for all phases
- Commercially achieved by owner employees seconded to consultant team and consultants seconded to owner team
- Embed operations expertise in the design team at early stage
- Our goal is generally could not identify owner employees from consultants "Leave your business card at the door approach"





## Stage 2: Consultation and Technical Review

- Commenced in the fall of 2007 and concluded in fall 2009.
- Consultations with the public, stakeholders, communities, Aboriginal groups and property owners, as well as early discussions with the Province of Alberta and the Northwest Territories.
- Conducted environmental and socioeconomic baseline studies, and gathered engineering and technical information regarding the design, construction and operation of the project.
- Stage 2 Report, and 35 appended studies and reports, at: www.bchydro.com/sitec

PEACE RIVER SITE C HYDRO PROJECT A POTENTIAL SOURCE OF CLEAN, RENEWABLE AND RELIABLE POWER FOR GENERATIONS STAGE 2 REPORT: CONSULTATION AND TECHNICAL REVIEW BChydro 🖸 FOR GENERATIONS



## PUBLIC AND STAKEHOLDER CONSULTATION

- BC Hydro-led Consultations
  - Public open houses
  - Stakeholder meetings
  - Local Governments
  - Property Owners
  - Business Liaison
- Regulatory Consultations
  - Multiple public comment periods
  - Public hearings, as part of Joint Review Panel Process
- Community Consultation Offices





#### Stage 3 Regulatory and Environmental Review 2010 to 2014





## **PROPOSED REGULATORY PROCESS**

#### ENVIRONMENTAL ASSESSMENT TIMELINE **Review of Panel Report** Pre-Panel Joint Review Panel Review & Report and Decision 24 months 8 months 5 months Canada-BC Agreement on EA process Panel's sufficiency Draft Referral Package Advisory Working Group review of EIS Preparation [EAO]

- Environmental Impact Statement (EIS) Guidlines
- EIS (Application)
- Working Group Review of EIS Guidelines and EIS
- Public comment periods

- Submissions (including
- from Aboriginal groups)
- Public hearings
- Panel report

- Steering Committee Review [EAO, CEAA, RAs]
- Decision by Ministers/ Cabinet

#### ABORIGINAL CONSULTATION AND ACCOMMODATION DISCUSSIONS



## **Environmental Assessment**

#### **Engineering Investigations** Forestry





#### **Physical Environment**



#### Wildlife



#### **Fish and Aquatics**

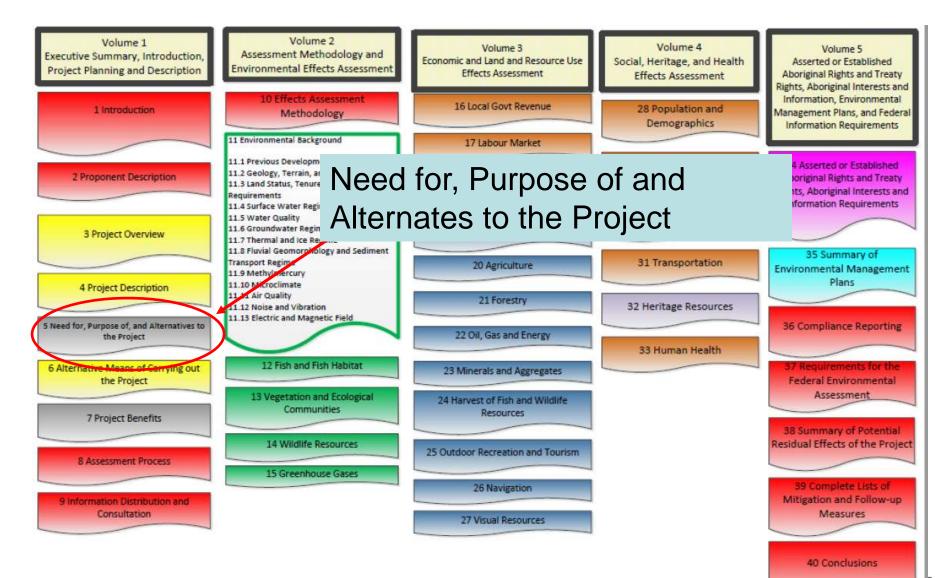
#### Heritage





Power smart







## WHY BUILD SITE C (Business Case)

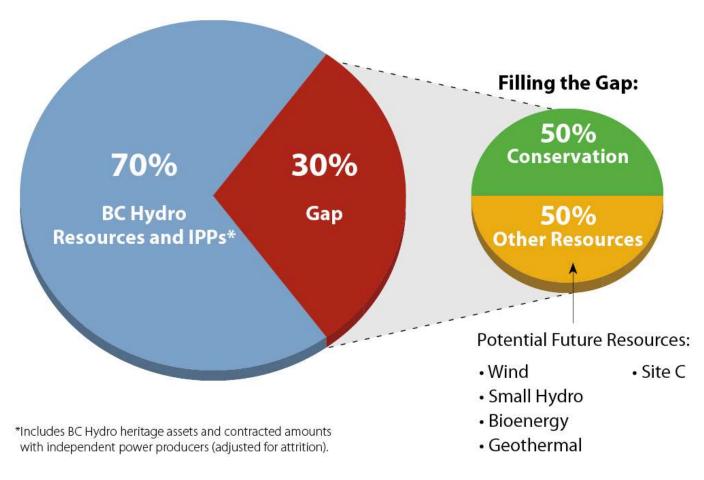
- Site C adds 5,100 GWh/yr. of energy and up to 1,100 MW of capacity
- Ability to back up intermittent resources (e.g., wind, run-of-river hydro)
- Clean, reliable power for more than 100 years
- Low GHGs per megawatt hour
- Cost-effective option for ratepayers
- Fosters economic development





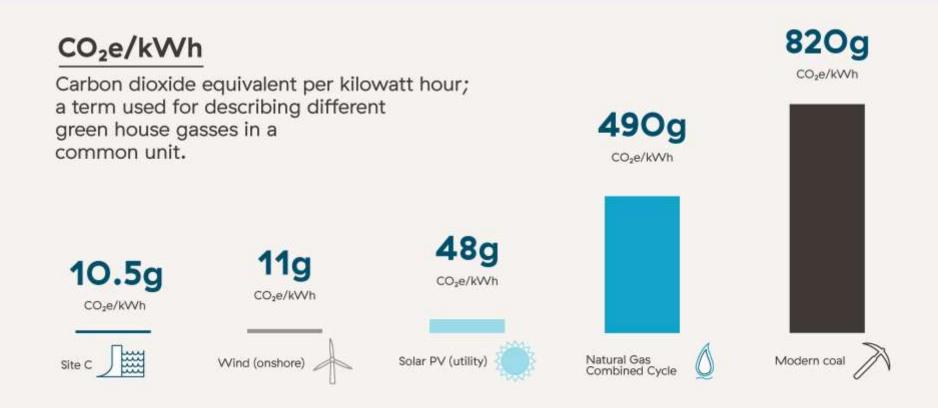


#### Looking ahead to 2025



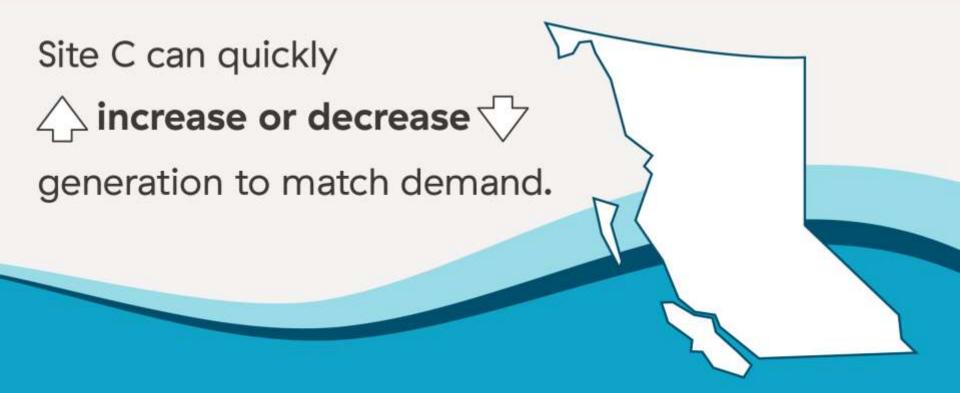


## Low greenhouse gas emissions





# A dependable, 24/7 resource



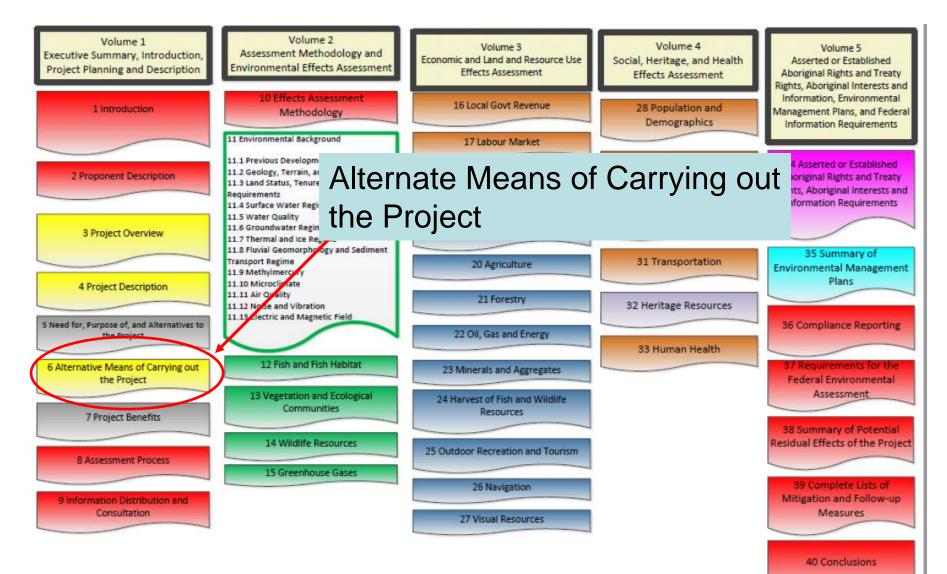


#### SITE C: COMPARING THE OPTIONS

- Lowest cost:
- Energy and capacity
- Fewer greenhouse gas emissions: Site C will have the lowest greenhouse gas emissions
- Economic development

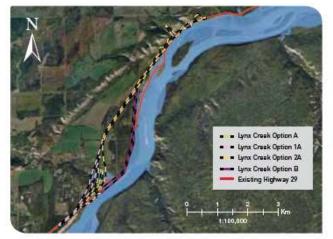




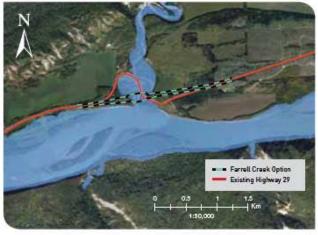




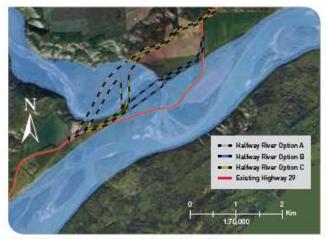
#### **Highway 29 Realignment Options**



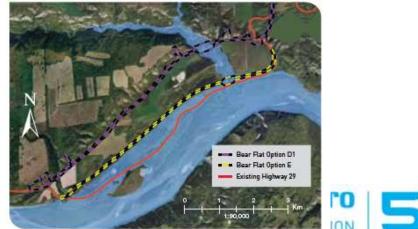
Potential Highway Realignment - Lynx Creek Segment



Potential Highway Realignment - Farrell Creek Segment



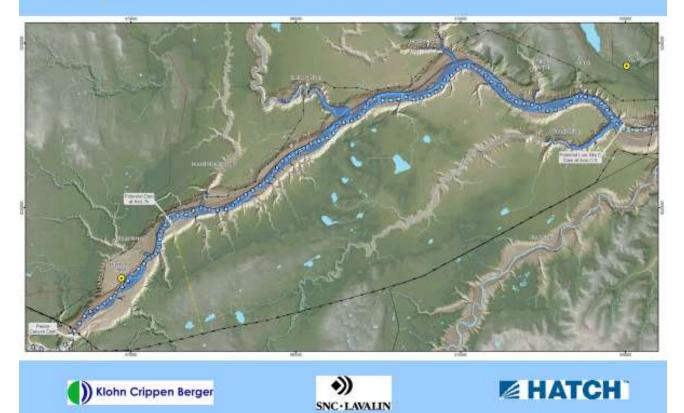
Potential Highway Realignment - Halfway River Segment



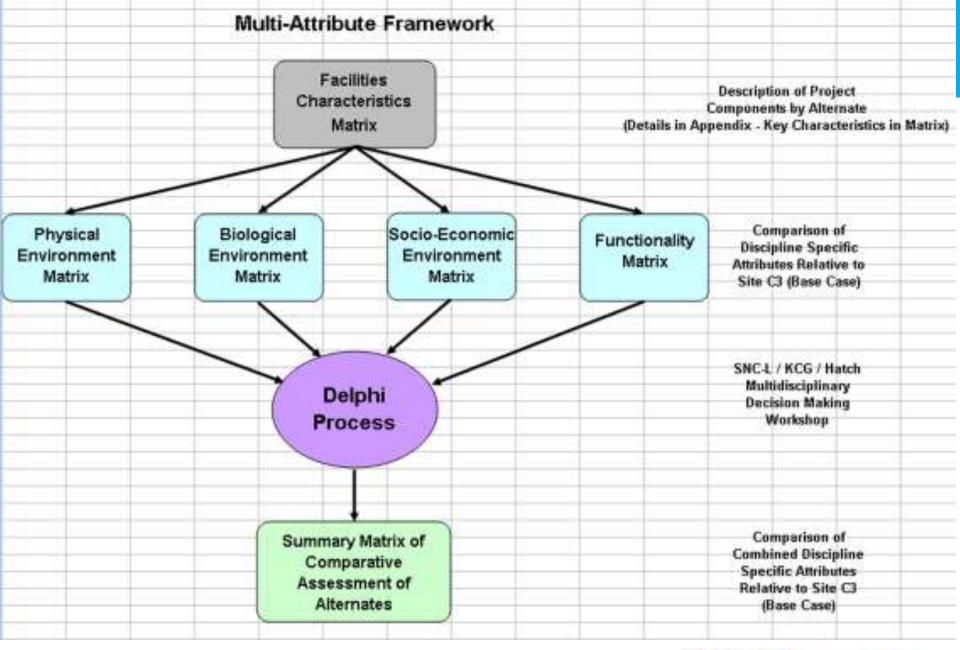
Potential Highway Realignment – Bear Flat Segment



#### 2 Dam Cascade - 7b + Low C3











Major Design alternates underwent multi-attribute analysis, for example:

- General arrangement
- Dam Type
- Spillway type, basin type, gate types
- Transmission corridor
- Number of units
- Arrangement of powerhouse
- Reservoir filling option
- Also used for foundation enhancements during construction





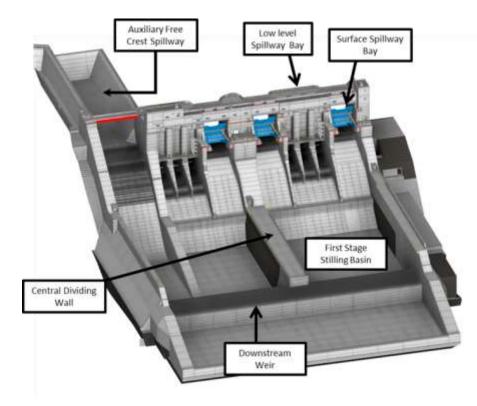
Example, for the selection of the generation arrangement involved:

- 1) A comparative Failure Modes and Effects Analysis (FMEA);
- 2) A comparative Robustness and Functionality assessment;
- 3) An Environmental and Socio-Economic impact evaluation; and
- 4) Cost and schedule and risk.

Various approaches used all similar themes: Process used to both screen out alternates, conduct sensitivities analysis in terms of what could change the decision and ultimately develop a narrative documenting the decision.



## Spillways

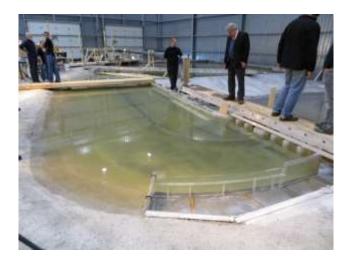


#### Spillway:

- 3 surface radial spillway gates, each 16.5 m wide by 12.7 m high;
- 6 low level vertical lift gates, each 6.5 m wide by 9.0 m high;
- 137 m long auxiliary free crest spillway;
- two-stage stilling basin separated by downstream weir;
- central dividing wall;
- jet deflectors for mitigation of total dissolved gas;
- 16,500 m<sup>3</sup>/s at the maximum reservoir surcharge



## **Design Components**





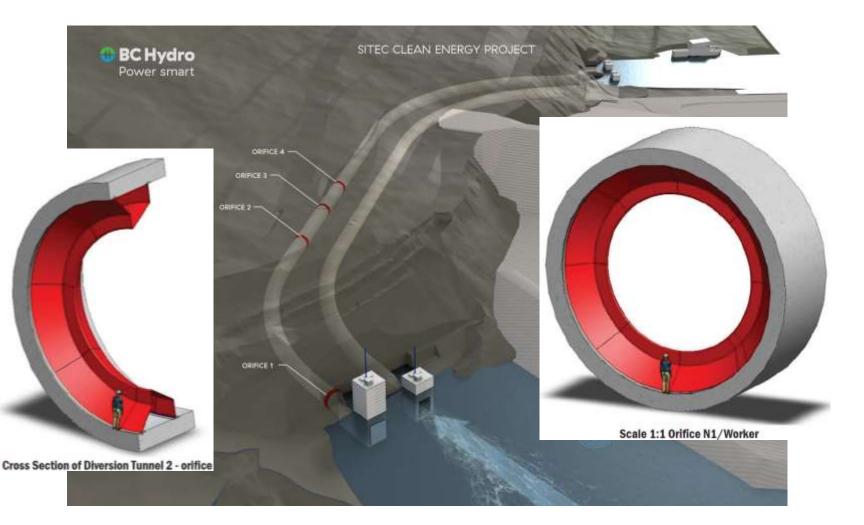




Spillway PMF discharge in General Model



#### **Option selection: Orifice installation in Tunnel 2 for reservoir filling**







### ENVIRONMENTAL ASSESSMENT COMPLETE

- **7+ years** of consultation with First Nations, public and communities
- **14,000+** entries in First Nations consultation log
- 500+ consultation meetings with the public and stakeholders, property owners, and local governments
- Multiple years of field studies for fish, wildlife, socio-economic, environment
- **15,000+** pages in the Site C Environmental Impact Statement
- **70+** pages of mitigation, management and monitoring measures proposed
- **7,094** information requests responded to
- **Two-month** public hearing process (December 2013 to January 2014)
- 29,572 pages of evidence filed





### **PROJECT APPROVED**

- Project received approval from the provincial government in December 2014.
- Approval followed extensive due diligence process that found Site C provides most affordable clean electricity, compared to alternatives.
- Construction planned to start in summer 2015.







Driver	Measurable Procurement Objectives
Cost/Value & Finance	<ul><li>Deliver project within budget, maximize cost certainty</li><li>Optimize UEC</li></ul>
Schedule	<ul> <li>Minimize schedule interfaces; incentives to meet or exceed schedule milestones</li> </ul>
Interfaces	<ul> <li>Does the packaging minimize the number and criticality of interfaces that BC Hydro has to manage?</li> </ul>
Risk	<ul> <li>Allocate risk to party best able to manage that risk</li> </ul>
Contractor Capability and Capacity	<ul> <li>Maximize interest from qualified proponents; minimum of three competitive bids to be received for each package from qualified proponents</li> </ul>
First Nations and Regional Participation	<ul> <li>Meet project objectives and obligations</li> </ul>
Governance	<ul> <li>Ensure fit between BC Hydro's competencies and the requirements of the contractors' role</li> </ul>
Quality	<ul> <li>Maximize owner's responsibility for level of quality and oversight of QM</li> </ul>





### Interfaces and Contract packaging

The Site C project design includes the following key components:

DAM SITE COMPONENTS	OFF-SITE COMPONENTS	EARLY WORKS
Earthworks	Clearing	Early Clearing
<ul> <li>Generating Station and Spillways</li> <li>Turbines and</li> </ul>	<ul> <li>Public Road Infrastructure</li> <li>Transmission</li> </ul>	<ul> <li>Early Civil Works</li> <li>Worker Accommodation and Site Services</li> </ul>
Generators	Site C Substation	



# Constructability and Operations and Maintenance

- Constructability review of designs
  - Part of design process
  - An element early procurement engagement
  - Alternate assessments
- Operations and maintenance review and input into design (environmental mgmt. included ops)
  - Documentation of owner requirements
  - Input into alternates
  - Safety by design (assess, confined spaces, etc)
  - Review of designs and checking design to owner requirements

## **Procurement Analysis and Support**

- Technical and design input into contract packaging, contract type and procurement
- Design risks and technical risk to be transferred was important part of packaging, contract type and evaluation
- Design and construction interfaces
- Potential for design changes during construction

# Engineering oversight and quality

- Design review boards, 4 member board
- Added an additional 2 member board mid-construction
- Independent specialist design reviews on a risk basis
- Owner review for maintenance and operability
- Quality planning
  - Engineering quality plan
  - Manufacturing
  - Construction (Quality Control and Quality Assurance and Site Engineering)

# **Construction Update**

- Construction stared mid 2015
- River diversion fall 2020 during covid 19
- Reservoir filling schedule for fall 2023

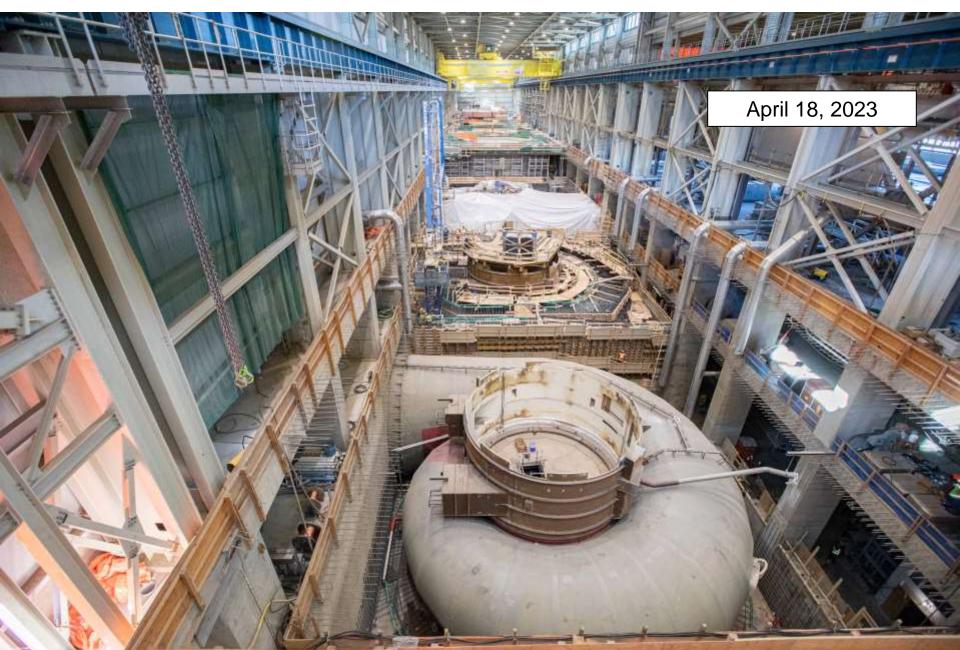












Power smart

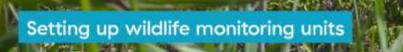
Т

### Highway 29 Realignment Cache Creek Bridge Concrete Complete

600











Frequent inspections by federal and provincial regulators

A .....





Working with Indigenous Groups



### (Always) In the News: Typical Google News search results



First Nations challenge of Site C permits denied by BC Su... CBC.ca - 4 hours ago The province's highest court rejected a petition by two B.C. First

Nations on Monday to overturn provincial permits issued for construction of the ...

BC Supreme Court rejects **Site C** permits challenge Alaska Highway News - 3 hours ago

View all



### Landowners fight Site C deadline from BC Hydro

CBC.ca - Oct 31, 2016 It is the final day for some landowners to sign a deal with BC Hydro to make way for construction of the **Site C** dam, but at least one couple is ...



### Taxpayers on the hook for Site C dam until 2094 Alaska Highway News - 3 hours ago

Excavation crews dredge the Peace River near Old Fort in April as part of fish enhancement work just downstream of the **Site C** dam site.



### B.C. Supreme Court rules against anti-Site C First Nations MetroNews Canada - 15 hours ago Construction continues on the Site C Clean Energy Project, pictured

here in July, an estimated \$9-billion hydroelectric dam that BC Hydro says ...

BC Supreme Court dismisses challenge to provincial permits issued ... CKNW News Talk 980 - 20 hours ago



#### NWT Dene leaders call for halt to BC's **Site C** dam constr... CBC.ca - Oct 25, 2016 Dene leaders in the N.W.T. are calling for an immediate halt on construction of the **Site C** Dam in northern B.C., saying it violates treaty rights on ...



BC Supreme Court throws out First Nations Site C challenge MY PG NOW - 20 hours ago The BC Supreme Court has thrown out a challenge by the Prophet River First Nation and West Moberly First Nations against the provincial ...



### Site C worker lodge ready to house 1600 employees in F... CBC.ca - Oct 19, 2016

Approximately a year after construction began, BC Hydro's **Site C** emplolyee accommodation lodge is ready to house 1,600 workers in Fort St.

BC Hydro opens \$470m camp for Site C workers Calgary Herald - Oct 20, 2016

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Vaughn Palmer: Bill Bennett says Site C is right thing, but ... Vancouver Sun - Oct 30, 2016 "Site C is probably the most important thing that I was associated with

in my 16 years," says the Kootenay East MLA and current minister of ...

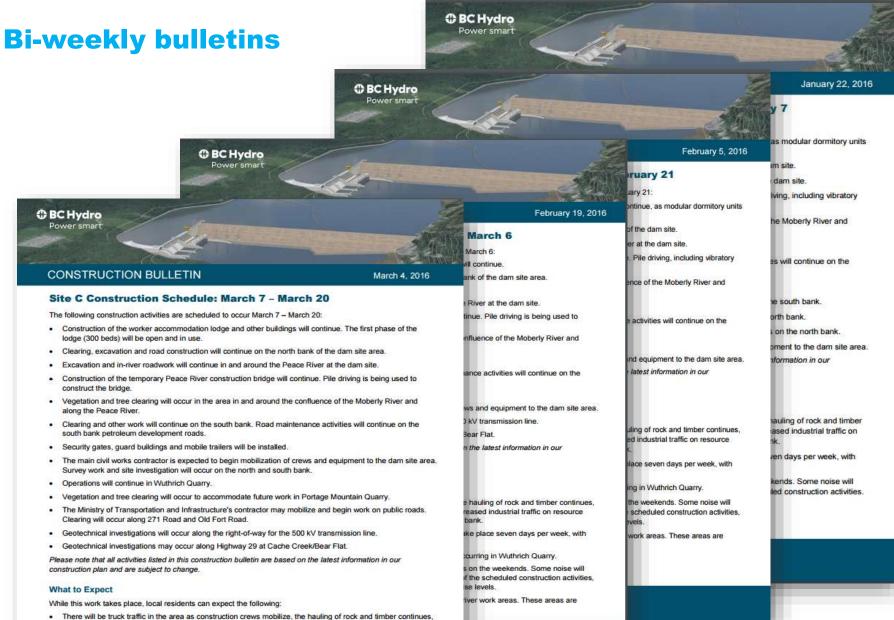


#### Local businesses slow to benefit from **Site C's** growing ec... Vancouver Sun - Oct 25, 2016 JOHN — Construction on B.C. Hydro's \$8.8-billion **Site C** dam project has ramped up to a 24/7 operation that is leaving an increasing, if uneven ...



View all

### Keeping the community informed



Possible Discussion topics:Post decision to proceed reviewsLegal framework and challengesOther



# For more information: www.bchydro.com/sitec

